

CITY OF YORK LOCAL PLAN Further Sites Consultation Appendix 1: Residential and Employment Site Selection Methodology June 2014

Appendix 1: Residential and Employment site Selection Methodology

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A1.1 Introduction

This Appendix sets out the methodology of assessment undertaken for Residential, Employment and Retail sites. This is summarised within Section 2 of the main report.

A1.2 Methodology

The assessment followed a 4 stage criteria methodology to sieve out the most sustainable sites for further, more detailed consideration. This included:

- Criteria 1: Environmental Assets protection
- Criteria 2: Openspace retention
- Criteria 3: Greenfield protection and high flood risk avoidance
- Criteria 4a: Access to facilities and services
- Criteria 4b: Access to Transport

All the sites were also subject to a supplementary assessment of environmental considerations to understand more about key environmental and historic assets or issues within the vicinity of the site.

Following this appraisal, successful sites which passed the criteria assessment were taken to a Technical Officer Group to obtain site specific comments.

A1.2.1 Criteria 1: Environmental Assets

It was considered appropriate to use the key factors which shape growth in the York, as set out by the Local Plan Spatial Strategy (Section 5 of the City of York Local Plan Preferred Options Report), within the site assessment methodology. Criteria 1 therefore uses the following environmental assets to sieve out sites and/or amend the boundary odf sites which are situated within these areas:

1) Areas important to York's historic character and setting

Source: The Approach to the Green Belt Appraisal (2003) study and the Historic Character and Setting Technical Paper (2011). Both available to download from the Council's website.



Figure A1.1: York's Green Belt Character Areas (2011)

A further technical update to York's historic character and setting was undertaken in conjunction with the local plan preferred options draft and put out to consultation with this document in June 2013 - *Historic Character and Setting Technical Paper (JUNE 2013)*. This is available to download from the council's website. For consistency sites have been appraised against the 2011 baseline but where they fall within an area identified or amended through the 2013 update this has been highlighted and the sites have been evaluated again by technical officers if this was the only constraint to the site.





2) Nature Conservation, Regional Green corridors, Ancient woodlands

Source: Biodiversity Audit and Action Plan (2013) available to download from the Council's Website. Natural England datasets relating to nationally significant nature conservation sites; available to view at <u>http://www.naturalengland.org.uk/</u>





Since October 2012 Natural England have notified Clifton Ings and Rawcliffe Meadows (Shown as a star (x) above) as a SSSI. It is a nationally important site for its lowland meadows with species-rich neutral grassland and for the critically endangered tansy beetle *Chrysolina graminis*. Lowland meadows and tansy beetle are included on the lists of habitats and species which are of principal importance for the conservation of biodiversity in England, as required under Section 41 of the Natural Environment and Rural Communities (NERC) Act 2006. While the further sites submitted have been evaluated against the October 2012 baseline (the site was already acknowledged as one of SINC quality) this new notification of national importance has been a consideration while assessing any potential new sites in the vicinity.

Regional Green Infrastructure Corridors

Source: The *Green Corridors Technical Paper (2011)* available to download from the Council's Website.

Figure A1.4: Regional Green Infrastructure Corridors



Areas of Ancient Woodland Source: CYC dataset.

Figure A1.5: Ancient Woodlands



3) Functional Floodplain

Source: Strategic Flood Risk Assessment (2013) available to view on the Council website.

Figure A1.6 Functional Flood Plain (flood zone 3b)



A1.2.2 Criteria 1 (Environmental Assets) Summary

Figure A1.7 shows the criteria 1 environmental assets in combination to illustrate the combined area which it is considered should be protected from future development. It also highlights the changes made to Historic Character and setting designations as published in the *Historic Character and Setting Technical Paper (JUNE 2013)* as part of the Local Plan Preferred Options Consultation in summer 2013.

Figure A1.7 All Environmental Assets combined



A1.2.2 Criteria 2: Openspace Retention

Source: PPG17 Openspace and Recreation study (2008/09) available from the City of York website.

Figure A1.8: Open Space



A1.2.3 Criteria 3 – Greenfield Sites in Areas of High Flood Risk Source: Strategic Flood Risk Assessment and Site information Figure A1.9: Flood Zone 3a



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A1.3 Detailed flow diagram of Criteria 1-4 and Environmental Considerations

The following flow diagram illustrates the steps taken in the site selection process.

Criteria 1: Natural Environment Assets Sites are wholly or partly within:		 Site Specific Assessment 1 Each site will be documented for reasons excluded. Site sizes will be amended where
Flood Risk Zone 3b Floodplain		appropriate.
International/Nationally significant nature	FAIL	Any submitted documentation to
conservation sites	,	amend our designations will be
Historic character and setting		considered.
Ancient Woodlands		
Regional Green Infrastructure Corridors		
SINCS and Sites of Local Interest		Appropriate Sites put back
		into Joint Evidence Base Assessment



Criteria 2: Location Suitability							
1. IF SITE IS AN EXISTING OPENSPACE, SITE DOES NOT GO FORWARD. BOUNDARY							
AMENDED WHER APPRIPRIATE.							
	Distance	Housing	Employment				
Existing Openspace	Contains	\checkmark	\checkmark				
	Intersects		\checkmark				
Criteria 4: Location Suitabi	lity						
2. IF GREENFIELD AND FL	2. IF GREENFIELD AND FLOODZONE 3A, SITE DOES NOT GO FORWARD.						
BOUNDARY AMENDED AS	S APPROPRIATE.						
Brownfield / greenfield	Brownfield	\checkmark	\checkmark				
	Greenfield	\checkmark	\checkmark				
	Mixture 🗹 🗹						
Flood Risk 3a	Within	\checkmark	\checkmark				
	Intersects	\checkmark	\checkmark				
	Outside flood zone	\checkmark	\checkmark				





	Distance	Housing	Employment
		Score	Score
Number of	400m		
residential	800m		\checkmark
properties within			
Location of site	 City Centre 		
	◦ Edge of centre		
	○ Neighbourhood Parade		
	 ○ District Centre 		
	o Surburban		
Service	○ Village		
Accessibility			
Nursery Care	400m No barriers	☑ 5	☑ 5
Provision	400m partly/800m no barriers	☑ 4	☑ 4
	800m partly no barriers /	☑ 2	☑ 2
	400m with barriers		
	800m with barriers	☑ 1	☑ 1
	Over 800m	☑ 0	☑ 0
Primary School	400m wholly within	☑ 5	
	400m partly within	☑ 4	
	800m wholly within	☑ 3	
	800m partly within	☑ 1	
	Over 800m	☑ 0	
Secondary	400m No Barrier	☑ 5	
education	800m No Barrier	☑ 4	
	400m with barriers	☑ 3	

1	800m with barriers	☑ 2	
	Over 800m	 ✓ 2 ✓ 0 	
Higher and Further	400m No barriers	☑ 5	
education	400m partly/800m no barriers	<u> </u>	
	800m partly no barriers /	<u> </u>	
	400m with barriers		
	800m with barriers	☑ 1	
	Over 800m	⊡ 0	
Neighbourhood	400m No barriers	☑ 5	
Parade and type	400m partly/800m no barriers	⊠ 0 ⊠ 4	
	800m partly no barriers /	⊠ 4	
	400m with barriers		
	800m with barriers	☑ 1	
	Over 800m	☑ I ☑ 0	
Supermarket /	400m	<u> </u>	
range of services	800m	⊠ 3 ⊠ 3	
within parade	Over 800m	☑ 3 ☑ 0	
Doctors	400m No Barrier	<u> </u>	
DOCIOIS	400m partly No barrier	⊻ 5 ⊻ 4	
	800m No Barrier	⊻ 4 ⊻ 3	
		⊻ 3 ⊻ 2	
	800m partly no barriers No doctors	⊻ ∠ ⊻ 0	
		⊻ 0	
Openspace and	Within/part within buffer:		
type	5-8 Openspaces	⊻ 5 ⊻ 4	
(as PMP. To be	2-4 Openspaces		
revised)	1 Openspaces	⊠ 2	
T	0 Openspaces	☑ 0	
Transport Accessibility			
Non Frequent Bus	400m	☑ 3	☑ 3
routes	800m	<u> </u>	⊡ 2
	Over 800m	☑ 0	$\overline{\square} \overline{0}$
Frequent bus	400m	<u> </u>	<u> </u>
route (15 mins)	800m	<u> </u>	<u> </u>
	Over 800m	<u> </u>	0 ☑ 0
P&R bus stop	400m no barriers	☑ 5	<u> </u>
	Partly 400m no barriers	<u> </u>	<u> </u>
	800m no barriers	⊡ 3	⊡ 3
	Partly 800m no barriers	⊡ 2	0 ☑ 2
	Over 800m	⊡ □ ☑ 0	⊡ □ ☑ 0
Railway Station	5 mins		
within minutes	10 mins	⊠ 5	⊠ 5
walk	15 mins	☑ 3	⊠ 3
(accession	Over 15 mins	⊡ 1	⊡ 1
boundaries)		☑ 0	☑ 0
Railway Station	5 mins	☑ 5	☑ 5
within minutes	10 mins	⊡ 3 ⊠ 3	⊡ 3
cycle	15 mins	⊡ 0 ⊡ 1	⊡ 0 ⊡ 1
- ,			

(accession boundaries)	Over 15 mins	☑ 0	☑ 0
Direct access to adopted highway network	Yes (A, B, Minor or Local road) No	☑ 5 ☑ 0	☑ 5 ☑ 0
Cycle route	On or adjacent to site 50m Within or partly within 530m Over 530	☑ 5 ☑ 3 ☑ 1 ☑ 0	☑ 5 ☑ 3 ☑ 1 ☑ 0
Max Score		78	43



Further Environmental Considerations:		Distance to / within:				
All Uses	All Uses		ntains	50m	250m	500m
Listed buildings						
Conservation area						
Scheduled ancient monum	ents					
AQMAs						
Flood zone 2						
Green Corridors (and type)						
Areas of Archaeological Im	portance					
Pedestrian Rights of Way (PRoW)					
SINCs						
			Within		Adjace	ent to
 Location of Site (For all 	City Centre					
development types)	Edge of cen	tre				
	Neighbourho Parade	bod				
	District Cent	re				
	Out of Centr	e				
	Village					
Central Historic Core Chara	acter Appraisa	al Zone				
Agricultural land Type						
Brownfield / greenfield						
			Contair	າຣ		
Tree Protections Orders						

A1.4 Selecting the most sustainable sites

Site were screened following the Criteria 4 assessment to choose the most sustainable sites for consideration at the technical Officer Group. The following minimum scoring system was applied to ensure the most sustainable sites were selected for consideration:

STAGE 1	
Minimum Residential ACCESS TO SERVICES Score Stage 1	
To Include:	
Primary school within 800m	
Access to a neighbourhood parade containing convenience provision	
Access to a doctors surgery within 800m	
Access to 2-4 open space typologies within the required distances ¹	
Total Minimum Score	13 points
Minimum Residential TRANSPORT Score Stage 1	
To include:	
Non-frequent bus route ² within 800m	
Access to an adopted highway	
Access to a cycle route ³	
Total Minimum Score	9 points
Total Minimum Residential Score	22 points
(access to services + transport)	
Minimum Employment Score Stage 1	
To include:	
Non-frequent bus route ⁴ within 800m Access to an adopted highway	
Access to a cycle route ⁵	
Total Minimum Score	9 points
Total Minimum Employment Score	9 points

STAGE 2

Residential Score Stage 2

Residential sites which scored 22 overall but achieved different results for access to services and/or transport, were taken forward for consideration.

¹ Required distances as set out in the Open Space, Sport and Recreation Study (CYC, 2008)

 $^{^{2}}$ Non frequent bus route is a bus route which runs at the most every 15 minutes

³ Access to a cycle route has been calculated as access to an on-road cycle route within a 2 min cycle radius (530m)

⁴ Non frequent bus route is a bus route which runs at the most every 15 minutes

⁵ Access to a cycle route has been calculated as access to an on-road cycle route within a 2 min cycle radius (530m)

Residential sites which did not score 22 overall but did score 13 or above in residential access to services, were taken forward for consideration.

Employment Score Stage 2

Employment sites were in existing employment areas but did not meet the minimum score were taken forward for consideration.

A1.5 Technical Officer Group

Following the Selection of Sites for further consideration Sites were taken to a Technical Officer Group to determine site specific issues in relation to a variety of themes, including:

- Historic environment
- o Landscape
- Ecology and biodiversity
- Openspace and health
- Transport
- Environmental protection issues inc. noise, contamination and air quality
- Flood risk and drainage
- Economic Development (where relevant).

Additional comments were also obtained in relation to employment and retail sites to better gauge their market attractiveness. The Council's Economic Development Unit provided comments on employment sites whilst consultants provided further comments in relation to retail sites.

Site which were identified to have no/limited constraints in relation to these comments are considered to have potential for development.

Sites which have been identified as having potential will also be subject to viability and transport accessibility work in due course.